SECOND REGULAR SESSION

SENATE BILL NO. 832

93RD GENERAL ASSEMBLY

INTRODUCED BY SENATOR GREISHEIMER.

Read 1st time January 10, 2006, and ordered printed.

4307S.01I

TERRY L. SPIELER, Secretary,

AN ACT

To repeal sections 99.470, 99.805, 99.820, 99.825, 99.845, 99.847, and 99.865, RSMo, and to enact in lieu thereof nine new sections relating to tax increment financing.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 99.805, 99.820, 99.825, 99.845, 99.847, 99.865, and

- 2 99.470, RSMo, are repealed and nine new sections enacted in lieu thereof, to be
- 3 known as sections 99.470, 99.805, 99.820, 99.825, 99.827, 99.841, 99.845, 99.847,
- 4 and 99.865, to read as follows:

99.470. [Upon a determination, by resolution or ordinance, of the

- 2 governing body of the community in which such land is located that the
- 3 acquisition and development of undeveloped vacant land, not within a blighted,
- 4 or insanitary area, is essential to the proper clearance or redevelopment of
- 5 blighted, or insanitary areas, or a necessary part of the general land clearance
- 6 program of the community, the acquisition, planning, preparation for development
- 7 or disposal of such land shall constitute a land clearance project which may be
- 8 undertaken by the authority in the manner provided in the foregoing
- sections. The determination by the governing body shall be in lieu of the
- 10 declaration required by subdivision (2) of section 99.430 but shall not be made
- 11 until the governing body finds that there is a shortage of decent, safe and
- 12 sanitary housing in the community; that such undeveloped vacant land will be
- 13 developed for predominantly residential uses; and that the provision of dwelling
- 14 accommodations on such undeveloped vacant land is necessary to accomplish the
- 15 relocation, in decent, safe and sanitary housing in the community, of families to
- 16 be displaced from blighted, or insanitary areas which are to be redeveloped;

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provided, however, that in the undertaking of land clearance projects on a 17 18 regional or unified metropolitan basis, involving the acquisition and development of undeveloped vacant land in one community as an adjunct to the redevelopment 19 20 of blighted, or insanitary areas, in another community, each determination or finding required in this section shall be made by the governing body of the 2122community with respect to which the determination or finding relates.] No new 23 tax increment finance project shall be authorized for the development of undeveloped vacant land if such project would result in 24predominantly residential development. 25

99.805. As used in sections 99.800 to 99.865, unless the context clearly requires otherwise, the following terms shall mean:

- 3 (1) "Blighted area", an area which, by reason of the predominance of defective or inadequate street layout, unsanitary or unsafe conditions, 4 deterioration of site improvements, improper subdivision or obsolete platting, or the existence of conditions which endanger life or property by fire and other causes, or any combination of such factors, retards the provision of housing accommodations or constitutes an economic or social liability or a menace to the public health, safety, morals, or welfare in its present condition and use;
 - (2) "Collecting officer", the officer of the municipality responsible for receiving and processing payments in lieu of taxes or economic activity taxes from taxpayers or the department of revenue;
 - (3) "Conservation area", any improved area within the boundaries of a redevelopment area located within the territorial limits of a municipality in which fifty percent or more of the structures in the area have an age of thirty-five years or more. Such an area is not yet a blighted area but is detrimental to the public health, safety, morals, or welfare and may become a blighted area because of any one or more of the following factors: dilapidation; obsolescence; deterioration; illegal use of individual structures; presence of structures below minimum code standards; abandonment; excessive vacancies; overcrowding of structures and community facilities; lack of ventilation, light or sanitary facilities; inadequate utilities; excessive land coverage; deleterious land use or layout; depreciation of physical maintenance; and lack of community planning. A conservation area shall meet at least three of the factors provided in this subdivision for projects approved on or after December 23, 1997;
- 26 (4) "Economic activity taxes", the total additional revenue from taxes which are imposed by a municipality and other taxing districts, and which are 27

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28 generated by economic activities within a redevelopment area over the amount 29 of such taxes generated by economic activities within such redevelopment area in the calendar year prior to the adoption of the ordinance designating such a 30 31 redevelopment area, while tax increment financing remains in effect, but 32 excluding personal property taxes, taxes imposed on sales or charges for sleeping 33 rooms paid by transient guests of hotels and motels, licenses, fees or special assessments. For redevelopment projects or redevelopment plans approved after 34 35 December 23, 1997, if a retail establishment relocates within one year from one 36 facility to another facility within the same county and the governing body of the municipality finds that the relocation is a direct beneficiary of tax increment 37 38 financing, then for purposes of this definition, the economic activity taxes generated by the retail establishment shall equal the total additional revenues 39 from economic activity taxes which are imposed by a municipality or other taxing 40 district over the amount of economic activity taxes generated by the retail 41 establishment in the calendar year prior to its relocation to the redevelopment 4243 area;

- (5) "Economic development area", any area or portion of an area located within the territorial limits of a municipality, which does not meet the requirements of subdivisions (1) and (3) of this section, and in which the governing body of the municipality finds that redevelopment will not be solely used for development of commercial businesses which unfairly compete in the local economy and is in the public interest because it will:
- (a) Discourage commerce, industry or manufacturing from moving their operations to another state; or
 - (b) Result in increased employment in the municipality; or
- 53 (c) Result in preservation or enhancement of the tax base of the 54 municipality;
 - (6) "Gambling establishment", an excursion gambling boat as defined in section 313.800, RSMo, and any related business facility including any real property improvements which are directly and solely related to such business facility, whose sole purpose is to provide goods or services to an excursion gambling boat and whose majority ownership interest is held by a person licensed to conduct gambling games on an excursion gambling boat or licensed to operate an excursion gambling boat as provided in sections 313.800 to 313.850, RSMo. This subdivision shall be applicable only to a redevelopment area designated by ordinance adopted after December 23, 1997;

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64 (7) "Greenfield area", any vacant, unimproved, or agricultural 65 property that is located wholly outside the incorporated limits of a city, 66 town, or village and that is substantially surrounded by contiguous 67 properties with agricultural zoning classifications or uses;

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- (8) "Municipality", a city, village, or incorporated town or any county of this state. For redevelopment areas or projects approved on or after December 23, 1997, "municipality" applies only to cities, villages, incorporated towns or counties established for at least one year prior to such date;
- [(8)] (9) "Obligations", bonds, loans, debentures, notes, special certificates, or other evidences of indebtedness issued by a municipality to carry out a redevelopment project or to refund outstanding obligations;
 - [(9)] (10) "Ordinance", an ordinance enacted by the governing body of a city, town, or village or a county or an order of the governing body of a county whose governing body is not authorized to enact ordinances;
 - [(10)] (11) "Payment in lieu of taxes", those estimated revenues from real property in the area selected for a redevelopment project, which revenues according to the redevelopment project or plan are to be used for a private use, which taxing districts would have received had a municipality not adopted tax increment allocation financing, and which would result from levies made after the time of the adoption of tax increment allocation financing during the time the current equalized value of real property in the area selected for the redevelopment project exceeds the total initial equalized value of real property in such area until the designation is terminated pursuant to subsection 2 of section 99.850;
 - [(11)] (12) "Redevelopment area", an area designated by a municipality, in respect to which the municipality has made a finding that there exist conditions which cause the area to be classified as a blighted area, a conservation area, an economic development area, an enterprise zone pursuant to sections 135.200 to 135.256, RSMo, or a combination thereof, which area includes only those parcels of real property directly and substantially benefited by the proposed redevelopment project;
- [(12)] (13) "Redevelopment plan", the comprehensive program of a municipality for redevelopment intended by the payment of redevelopment costs to reduce or eliminate those conditions, the existence of which qualified the redevelopment area as a blighted area, conservation area, economic development area, or combination thereof, and to thereby enhance the tax bases of the taxing

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districts which extend into the redevelopment area. Each redevelopment plan shall conform to the requirements of section 99.810;

- [(13)] (14) "Redevelopment project", any development project within a redevelopment area in furtherance of the objectives of the redevelopment plan; any such redevelopment project shall include a legal description of the area selected for the redevelopment project;
- [(14)] (15) "Redevelopment project costs" include the sum total of all reasonable or necessary costs incurred or estimated to be incurred, and any such costs incidental to a redevelopment plan or redevelopment project, as applicable. Such costs include, but are not limited to, the following:
 - (a) Costs of studies, surveys, plans, and specifications;
- (b) Professional service costs, including, but not limited to, architectural, engineering, legal, marketing, financial, planning or special services. Except the reasonable costs incurred by the commission established in section 99.820 for the administration of sections 99.800 to 99.865, such costs shall be allowed only as an initial expense which, to be recoverable, shall be included in the costs of a redevelopment plan or project;
- 117 (c) Property assembly costs, including, but not limited to, acquisition of 118 land and other property, real or personal, or rights or interests therein, 119 demolition of buildings, and the clearing and grading of land;
- 120 (d) Costs of rehabilitation, reconstruction, or repair or remodeling of 121 existing buildings and fixtures;
 - (e) Initial costs for an economic development area;
- 123 (f) Costs of construction of public works or improvements;
- (g) Financing costs, including, but not limited to, all necessary and incidental expenses related to the issuance of obligations, and which may include payment of interest on any obligations issued pursuant to sections 99.800 to 99.865 accruing during the estimated period of construction of any redevelopment project for which such obligations are issued and for not more than eighteen months thereafter, and including reasonable reserves related thereto;
 - (h) All or a portion of a taxing district's capital costs resulting from the redevelopment project necessarily incurred or to be incurred in furtherance of the objectives of the redevelopment plan and project, to the extent the municipality by written agreement accepts and approves such costs;
- 134 (i) Relocation costs to the extent that a municipality determines that 135 relocation costs shall be paid or are required to be paid by federal or state law;

- 136 (j) Payments in lieu of taxes;
- [(15)] (16) "Special allocation fund", the fund of a municipality or its commission which contains at least two separate segregated accounts for each redevelopment plan, maintained by the treasurer of the municipality or the treasurer of the commission into which payments in lieu of taxes are deposited in one account, and economic activity taxes and other revenues are deposited in the other account;
- 143 [(16)] (17) "Taxing districts", any political subdivision of this state 144 having the power to levy taxes;
- [(17)] (18) "Taxing districts' capital costs", those costs of taxing districts for capital improvements that are found by the municipal governing bodies to be necessary and to directly result from the redevelopment project; and
- [(18)] (19) "Vacant land", any parcel or combination of parcels of real property not used for industrial, commercial, or residential buildings.

99.820. 1. A municipality may:

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- (1) By ordinance introduced in the governing body of the municipality within fourteen to ninety days from the completion of the hearing required in section 99.825, approve redevelopment plans and redevelopment projects, and designate redevelopment project areas pursuant to the notice and hearing requirements of sections 99.800 to 99.865. No redevelopment project shall be approved unless a redevelopment plan has been approved and a redevelopment area has been designated prior to or concurrently with the approval of such redevelopment project and the area selected for the redevelopment project shall include only those parcels of real property and improvements thereon directly and substantially benefited by the proposed redevelopment project improvements;
- (2) Make and enter into all contracts necessary or incidental to the implementation and furtherance of its redevelopment plan or project;
- (3) Pursuant to a redevelopment plan, subject to any constitutional limitations, acquire by purchase, donation, lease or, as part of a redevelopment project, eminent domain, own, convey, lease, mortgage, or dispose of, land and other property, real or personal, or rights or interests therein, and grant or acquire licenses, easements and options with respect thereto, all in the manner and at such price the municipality or the commission determines is reasonably necessary to achieve the objectives of the redevelopment plan. No municipality shall assign, delegate, or confer its power of eminent domain to another entity if the redevelopment plan or project utilizes the economic

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23 development tools provided in sections 99.800 to 99.865 in conjunction 24with those provided in chapter 353, RSMo. No conveyance, lease, mortgage, disposition of land or other property, acquired by the municipality, or agreement 2526 relating to the development of the property shall be made except upon the adoption of an ordinance by the governing body of the municipality. Each 2728municipality or its commission shall establish written procedures relating to bids 29 and proposals for implementation of the redevelopment projects. Furthermore, no conveyance, lease, mortgage, or other disposition of land or agreement relating 30 to the development of property shall be made without making public disclosure 31 32of the terms of the disposition and all bids and proposals made in response to the 33 municipality's request. Such procedures for obtaining such bids and proposals shall provide reasonable opportunity for any person to submit alternative 34 proposals or bids; 35

- (4) Within a redevelopment area, clear any area by demolition or removal of existing buildings and structures;
- 38 (5) Within a redevelopment area, renovate, rehabilitate, or construct any structure or building;
- 40 (6) Install, repair, construct, reconstruct, or relocate streets, utilities, and 41 site improvements essential to the preparation of the redevelopment area for use 42 in accordance with a redevelopment plan;
 - (7) Within a redevelopment area, fix, charge, and collect fees, rents, and other charges for the use of any building or property owned or leased by it or any part thereof, or facility therein;
- 46 (8) Accept grants, guarantees, and donations of property, labor, or other 47 things of value from a public or private source for use within a redevelopment 48 area;
 - (9) Acquire and construct public facilities within a redevelopment area;
 - (10) Incur redevelopment costs and issue obligations;
- 51 (11) Make payment in lieu of taxes, or a portion thereof, to taxing 52 districts;
- 53 (12) Disburse surplus funds from the special allocation fund to taxing 54 districts as follows:
- 55 (a) Such surplus payments in lieu of taxes shall be distributed to taxing 56 districts within the redevelopment area which impose ad valorem taxes on a basis 57 that is proportional to the current collections of revenue which each taxing 58 district receives from real property in the redevelopment area;

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(b) Surplus economic activity taxes shall be distributed to taxing districts in the redevelopment area which impose economic activity taxes, on a basis that is proportional to the amount of such economic activity taxes the taxing district would have received from the redevelopment area had tax increment financing not been adopted;

- (c) Surplus revenues, other than payments in lieu of taxes and economic activity taxes, deposited in the special allocation fund, shall be distributed on a basis that is proportional to the total receipt of such other revenues in such account in the year prior to disbursement;
- (13) If any member of the governing body of the municipality, a member of a commission established pursuant to subsection 2 of this section, or an employee or consultant of the municipality, involved in the planning and preparation of a redevelopment plan, or redevelopment project for a redevelopment area or proposed redevelopment area, owns or controls an interest, direct or indirect, in any property included in any redevelopment area, or proposed redevelopment area, which property is designated to be acquired or improved pursuant to a redevelopment project, he or she shall disclose the same in writing to the clerk of the municipality, and shall also so disclose the dates, terms, and conditions of any disposition of any such interest, which disclosures shall be acknowledged by the governing body of the municipality and entered upon the minutes books of the governing body of the municipality. If an individual holds such an interest, then that individual shall refrain from any further official involvement in regard to such redevelopment plan, redevelopment project or redevelopment area, from voting on any matter pertaining to such redevelopment plan, redevelopment project or redevelopment area, or communicating with other members concerning any matter pertaining to that redevelopment plan, redevelopment project or redevelopment area. Furthermore, no such member or employee shall acquire any interest, direct or indirect, in any property in a redevelopment area or proposed redevelopment area after either (a) such individual obtains knowledge of such plan or project, or (b) first public notice of such plan, project or area pursuant to section 99.830, whichever first occurs;
- (14) Charge as a redevelopment cost the reasonable costs incurred by its clerk or other official in administering the redevelopment project. The charge for the clerk's or other official's costs shall be determined by the municipality based on a recommendation from the commission, created pursuant to this section.
 - 2. Prior to adoption of an ordinance approving the designation of a

redevelopment area or approving a redevelopment plan or redevelopment project, the municipality shall create a commission of nine persons if the municipality is a county or a city not within a county and not a first class county with a charter form of government with a population in excess of nine hundred thousand, and eleven persons if the municipality is not a county and not in a first class county with a charter form of government having a population of more than nine hundred thousand, and twelve persons if the municipality is located in or is a first class county with a charter form of government having a population of more than nine hundred thousand, to be appointed as follows:

- (1) In all municipalities two members shall be appointed by the school boards whose districts are included within the redevelopment plan or redevelopment area. Such members shall be appointed in any manner agreed upon by the affected districts. Employees of the municipality shall be ineligible for appointment to the commission under this subdivision;
- (2) In all municipalities [one member] three members shall be appointed, in any manner agreed upon by the affected districts, to represent all other districts levying ad valorem taxes within the area selected for a redevelopment project or the redevelopment area, excluding representatives of the governing body of the municipality and school boards. Employees of the municipality shall be ineligible for appointment to the commission under this subdivision;
- (3) In all municipalities six members shall be appointed by the chief elected officer of the municipality, with the consent of the majority of the governing body of the municipality;
- (4) In all municipalities which are not counties and not in a first class county with a charter form of government having a population in excess of nine hundred thousand, two members shall be appointed by the county of such municipality in the same manner as members are appointed in subdivision (3) of this subsection;
- (5) In a municipality which is a county with a charter form of government having a population in excess of nine hundred thousand, three members shall be appointed by the cities in the county which have tax increment financing districts in a manner in which the cities shall agree;
- (6) In a municipality which is located in the first class county with a charter form of government having a population in excess of nine hundred thousand, three members shall be appointed by the county of such municipality

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131 in the same manner as members are appointed in subdivision (3) of this 132 subsection;

- (7) At the option of the members appointed by the municipality, the members who are appointed by the school boards and other taxing districts may serve on the commission for a term to coincide with the length of time a redevelopment project, redevelopment plan or designation of a redevelopment area is considered for approval by the commission, or for a definite term pursuant to this subdivision. If the members representing school districts and other taxing districts are appointed for a term coinciding with the length of time a redevelopment project, plan or area is approved, such term shall terminate upon final approval of the project, plan or designation of the area by the governing body of the municipality. Thereafter the commission shall consist of the six members appointed by the municipality, except that members representing school boards and other taxing districts shall be appointed as provided in this section prior to any amendments to any redevelopment plans, redevelopment projects or designation of a redevelopment area. If any school district or other taxing jurisdiction fails to appoint members of the commission within thirty days of receipt of written notice of a proposed redevelopment plan, redevelopment project or designation of a redevelopment area, the remaining members may proceed to exercise the power of the commission. Of the members first appointed by the municipality, two shall be designated to serve for terms of two years, two shall be designated to serve for a term of three years and two shall be designated to serve for a term of four years from the date of such initial appointments. Thereafter, the members appointed by the municipality shall serve for a term of four years, except that all vacancies shall be filled for unexpired terms in the same manner as were the original appointments.
- 3. The commission, subject to approval of the governing body of the municipality, may exercise the powers enumerated in sections 99.800 to 99.865, except final approval of plans, projects and designation of redevelopment areas. The commission shall hold public hearings and provide notice pursuant to sections 99.825 and 99.830. The commission shall vote on all proposed redevelopment plans, redevelopment projects and designations of redevelopment areas, and amendments thereto, within thirty days following completion of the hearing on any such plan, project or designation and shall make recommendations to the governing body within ninety days of the hearing referred to in section 99.825 concerning the adoption of or amendment to

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redevelopment plans and redevelopment projects and the designation of redevelopment areas. The requirements of subsection 2 of this section and this subsection shall not apply to redevelopment projects upon which the required hearings have been duly held prior to August 31, 1991.

99.825. 1. Prior to the adoption of an ordinance proposing the designation of a redevelopment area, or approving a redevelopment plan or redevelopment 3 project, the commission shall fix a time and place for a public hearing and notify each taxing district located wholly or partially within the boundaries of the proposed redevelopment area, plan or project. At the public hearing any 5 interested person or affected taxing district may file with the commission written 6 objections to, or comments on, and may be heard orally in respect to, any issues embodied in the notice. The commission shall hear and consider all protests, 8 objections, comments and other evidence presented at the hearing. The hearing 9 10 may be continued to another date without further notice other than a motion to be entered upon the minutes fixing the time and place of the subsequent 11 hearing. Prior to the conclusion of the hearing, changes may be made in the 12redevelopment plan, redevelopment project, or redevelopment area, provided that 13 each affected taxing district is given written notice of such changes at least seven 14 days prior to the conclusion of the hearing. After the public hearing but prior to 15 16 the adoption of an ordinance approving a redevelopment plan or redevelopment 17 project, or designating a redevelopment area, changes may be made to the 18 redevelopment plan, redevelopment projects or redevelopment areas without a 19 further hearing, if such changes do not enlarge the exterior boundaries of the redevelopment area or areas, and do not substantially affect the general land uses 20 established in the redevelopment plan or substantially change the nature of the 2122redevelopment projects, provided that notice of such changes shall be given by mail to each affected taxing district and by publication in a newspaper of general 23 circulation in the area of the proposed redevelopment not less than ten days prior 24to the adoption of the changes by ordinance. 25

- 2. If, after concluding the hearing required under this section, the commission makes a recommendation pursuant to section 99.820 in opposition to a proposed redevelopment plan, redevelopment project, or designation of a redevelopment area, or any amendments thereto, the municipality shall either:
- (1) Place the proposed redevelopment plan, redevelopment project, or designation of a redevelopment area, or any amendments

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33 thereto, before the qualified voters of the municipality, or;

- (2) Approve the proposed redevelopment plan, redevelopment project, or designation of a redevelopment area, or any amendments thereto, by a two-thirds vote of the governing body and allocate to, and be paid by, the local political subdivision's collecting officer to the treasurer or other designated financial officer of the municipality, who shall deposit in a separate segregated account within the special allocation fund one hundred percent of the total additional revenue from taxes, penalties, and interest imposed by the municipality or other taxing districts which are generated by economic activities within the area of the redevelopment project over the amount of such taxes generated by economic activities within the area of the redevelopment project in the calendar year prior to the adoption of the redevelopment project by ordinance, while tax increment financing remains in effect, but excluding taxes imposed on sales or charges for sleeping rooms paid by transient guests of hotels and motels, taxes levied pursuant to section 70.500, RSMo, any voter-approved tax increase or levy approved subsequent to the adoption of the ordinance approving the redevelopment project, or taxes levied for the purpose of public transportation pursuant to section 94.660, RSMo, licenses, fees or special assessments other than payments in lieu of taxes and penalties and interest thereon.
- 3. After the adoption of an ordinance approving a redevelopment plan or redevelopment project, or designating a redevelopment area, no ordinance shall be adopted altering the exterior boundaries, affecting the general land uses established pursuant to the redevelopment plan or changing the nature of the redevelopment project without complying with the procedures provided in this section pertaining to the initial approval of a redevelopment plan or redevelopment project and designation of a redevelopment area. Hearings with regard to a redevelopment project, redevelopment area, or redevelopment plan may be held simultaneously.
- [2.] 4. Tax incremental financing projects within an economic development area shall apply to and fund only the following infrastructure projects: highways, roads, streets, bridges, sewers, traffic control systems and devices, water distribution and supply systems, curbing, sidewalks and any other similar public improvements, but in no case shall it include buildings.

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99.827. Any proposed ordinance relating to a tax incremental financing project may be submitted to the governing body by petition signed by voters of the muncipality equal in number to the percentage hereafter required. The signatures, verification, authentication, inspection, certification, amendment, and submission of such petition shall be the same as provided for petitions under sections 78.260 to 78.290, RSMo. If the petition accompanying the proposed ordinance is signed by voters equal in number to fifteen percent of the votes cast for all registered voters for the last preceding election, and contains a request that the said ordinance be submitted to a vote of the people if not passed by the governing body, such governing body shall either:

- (1) Pass said ordinance without alteration within twenty days after attachment of the clerk's certificate to the accompanying petition; or
- (2) Forthwith after the clerk shall attach to the petition accompanying such ordinance his certificate of sufficiency, the governing body shall submit the question without alteration to the vote of the voters. But if the petition is signed by not less than ten and less than fifteen percent of the voters, as above defined, then the governing body shall within twenty days pass said ordinance without change, or submit the same at the next municipal election.
- 99.841. 1. Notwithstanding the provisions of sections 99.800 to 99.865 to the contrary, no new tax increment financing project shall be authorized in any greenfield area, as defined in section 99.805.
- 2. This subsection shall not apply to tax increment financing projects or districts approved prior to July 1, 2007, and shall allow the aforementioned tax increment financing projects to modify, amend, or expand such projects, including redevelopment project costs, by not more than forty percent of such project's original projected cost including redevelopment project costs as such project costs existed as of June 30, 2007, and shall allow the aforementioned tax increment financing district to modify, amend, or expand such districts by not more than five percent as such districts existed as of June 30, 2007.
- 99.845. 1. A municipality, either at the time a redevelopment project is approved or, in the event a municipality has undertaken acts establishing a redevelopment plan and redevelopment project and has designated a redevelopment area after the passage and approval of sections 99.800 to 99.865

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but prior to August 13, 1982, which acts are in conformance with the procedures of sections 99.800 to 99.865, may adopt tax increment allocation financing by passing an ordinance providing that after the total equalized assessed valuation 7 of the taxable real property in a redevelopment project exceeds the certified total initial equalized assessed valuation of the taxable real property in the 10 redevelopment project, the ad valorem taxes, and payments in lieu of taxes, if any, arising from the levies upon taxable real property in such redevelopment 11 12 project by taxing districts and tax rates determined in the manner provided in 13 subsection 2 of section 99.855 each year after the effective date of the ordinance until redevelopment costs have been paid shall be divided as follows: 14

- (1) That portion of taxes, penalties and interest levied upon each taxable lot, block, tract, or parcel of real property which is attributable to the initial equalized assessed value of each such taxable lot, block, tract, or parcel of real property in the area selected for the redevelopment project shall be allocated to and, when collected, shall be paid by the county collector to the respective affected taxing districts in the manner required by law in the absence of the adoption of tax increment allocation financing;
- (2) (a) Payments in lieu of taxes attributable to the increase in the current equalized assessed valuation of each taxable lot, block, tract, or parcel of real property in the area selected for the redevelopment project and any applicable penalty and interest over and above the initial equalized assessed value of each such unit of property in the area selected for the redevelopment project shall be allocated to and, when collected, shall be paid to the municipal treasurer who shall deposit such payment in lieu of taxes into a special fund called the "Special Allocation Fund" of the municipality for the purpose of paying redevelopment costs and obligations incurred in the payment thereof. Payments in lieu of taxes which are due and owing shall constitute a lien against the real estate of the redevelopment project from which they are derived and shall be collected in the same manner as the real property tax, including the assessment of penalties and interest where applicable. The municipality may, in the ordinance, pledge the funds in the special allocation fund for the payment of such costs and obligations and provide for the collection of payments in lieu of taxes, the lien of which may be foreclosed in the same manner as a special assessment lien as provided in section 88.861, RSMo. No part of the current equalized assessed valuation of each lot, block, tract, or parcel of property in the area selected for the redevelopment project attributable to any increase above the total

initial equalized assessed value of such properties shall be used in calculating the general state school aid formula provided for in section 163.031, RSMo, until such time as all redevelopment costs have been paid as provided for in this section and section 99.850;

- (b) Notwithstanding any provisions of this section to the contrary, for purposes of determining the limitation on indebtedness of local government pursuant to article VI, section 26(b) of the Missouri Constitution, the current equalized assessed value of the property in an area selected for redevelopment attributable to the increase above the total initial equalized assessed valuation shall be included in the value of taxable tangible property as shown on the last completed assessment for state or county purposes;
- (c) The county assessor shall include the current assessed value of all property within the taxing district in the aggregate valuation of assessed property entered upon the assessor's book and verified pursuant to section 137.245, RSMo, and such value shall be utilized for the purpose of the debt limitation on local government pursuant to article VI, section 26(b) of the Missouri Constitution;
- (3) For purposes of this section, "levies upon taxable real property in such redevelopment project by taxing districts" shall not include the blind pension fund tax levied under the authority of article III, section 38(b) of the Missouri Constitution, or the merchants' and manufacturers' inventory replacement tax levied under the authority of subsection 2 of section 6 of article X of the Missouri Constitution, except in redevelopment project areas in which tax increment financing has been adopted by ordinance pursuant to a plan approved by vote of the governing body of the municipality taken after August 13, 1982, and before January 1, 1998.
- 2. In addition to the payments in lieu of taxes described in subdivision (2) of subsection 1 of this section, for redevelopment plans and projects adopted or redevelopment projects approved by ordinance after July 12, 1990, and prior to August 31, 1991, fifty percent of the total additional revenue from taxes, penalties and interest imposed by the municipality, or other taxing districts, which are generated by economic activities within the area of the redevelopment project over the amount of such taxes generated by economic activities within the area of the redevelopment project in the calendar year prior to the adoption of the redevelopment project by ordinance, while tax increment financing remains in effect, but excluding taxes imposed on sales or charges for sleeping rooms paid by transient guests of hotels and motels, taxes levied pursuant to section 70.500,

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77 RSMo, licenses, fees or special assessments other than payments in lieu of taxes 78 and any penalty and interest thereon, or, effective January 1, 1998, taxes levied pursuant to section 94.660, RSMo, for the purpose of public transportation, shall 79 80 be allocated to, and paid by the local political subdivision collecting officer to the treasurer or other designated financial officer of the municipality, who shall 81 82 deposit such funds in a separate segregated account within the special allocation 83 fund. Any provision of an agreement, contract or covenant entered into prior to 84 July 12, 1990, between a municipality and any other political subdivision which 85 provides for an appropriation of other municipal revenues to the special allocation fund shall be and remain enforceable. 86

- 3. In addition to the payments in lieu of taxes described in subdivision (2) of subsection 1 of this section, for redevelopment plans and projects adopted or redevelopment projects approved by ordinance after August 31, 1991, fifty percent of the total additional revenue from taxes, penalties and interest which are imposed by the municipality or other taxing districts, and which are generated by economic activities within the area of the redevelopment project over the amount of such taxes generated by economic activities within the area of the redevelopment project in the calendar year prior to the adoption of the redevelopment project by ordinance, while tax increment financing remains in effect, but excluding personal property taxes, taxes imposed on sales or charges for sleeping rooms paid by transient guests of hotels and motels, taxes levied pursuant to section 70.500, RSMo, any voter approved tax increase or levy approved subsequent to the adoption of the ordinance approving the redevelopment project, or effective January 1, 1998, taxes levied for the purpose of public transportation pursuant to section 94.660, RSMo, licenses, fees or special assessments other than payments in lieu of taxes and penalties and interest thereon, shall be allocated to, and paid by the local political subdivision collecting officer to the treasurer or other designated financial officer of the municipality, who shall deposit such funds in a separate segregated account within the special allocation fund. However, if the governing body of the municipality makes an election under subdivision (2) of subsection 2 of section 99.825, then such provision shall govern the amount of economic activity taxes that shall be allocated to the special allocation fund.
- 4. Beginning January 1, 1998, for redevelopment plans and projects adopted or redevelopment projects approved by ordinance and which have complied with subsections 4 to 12 of this section, in addition to the payments in

lieu of taxes and economic activity taxes described in subsections 1, 2 and 3 of this section, up to fifty percent of the new state revenues, as defined in subsection 8 of this section, estimated for the businesses within the project area and identified by the municipality in the application required by subsection 10 of this section, over and above the amount of such taxes reported by businesses within the project area as identified by the municipality in their application prior to the approval of the redevelopment project by ordinance, while tax increment financing remains in effect, may be available for appropriation by the general assembly as provided in subsection 10 of this section to the department of economic development supplemental tax increment financing fund, from the general revenue fund, for distribution to the treasurer or other designated financial officer of the municipality with approved plans or projects.

- 5. The treasurer or other designated financial officer of the municipality with approved plans or projects shall deposit such funds in a separate segregated account within the special allocation fund established pursuant to section 99.805.
- 6. No transfer from the general revenue fund to the Missouri supplemental tax increment financing fund shall be made unless an appropriation is made from the general revenue fund for that purpose. No municipality shall commit any state revenues prior to an appropriation being made for that project. For all redevelopment plans or projects adopted or approved after December 23, 1997, appropriations from the new state revenues shall not be distributed from the Missouri supplemental tax increment financing fund into the special allocation fund unless the municipality's redevelopment plan ensures that one hundred percent of payments in lieu of taxes and [fifty] one hundred percent of economic activity taxes generated by the project shall be used for eligible redevelopment project costs while tax increment financing remains in effect. This account shall be separate from the account into which payments in lieu of taxes are deposited, and separate from the account into which economic activity taxes are deposited.
- 7. In order for the redevelopment plan or project to be eligible to receive the revenue described in subsection 4 of this section, the municipality shall comply with the requirements of subsection 10 of this section prior to the time the project or plan is adopted or approved by ordinance. The director of the department of economic development and the commissioner of the office of administration may waive the requirement that the municipality's application be submitted prior to the redevelopment plan's or project's adoption or the

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149 redevelopment plan's or project's approval by ordinance.

- 8. For purposes of this section, "new state revenues" means:
- (1) The incremental increase in the general revenue portion of state sales 151 152tax revenues received pursuant to section 144.020, RSMo, excluding sales taxes that are constitutionally dedicated, taxes deposited to the school district trust 153 154 fund in accordance with section 144.701, RSMo, sales and use taxes on motor 155 vehicles, trailers, boats and outboard motors and future sales taxes earmarked 156by law. In no event shall the incremental increase include any amounts 157attributable to retail sales unless the municipality or authority has proven to the Missouri development finance board and the department of economic development 158159 and such entities have made a finding that the sales tax increment attributable to retail sales is from new sources which did not exist in the state during the 160 baseline year. The incremental increase in the general revenue portion of state 161 162sales tax revenues for an existing or relocated facility shall be the amount that 163 current state sales tax revenue exceeds the state sales tax revenue in the base year as stated in the redevelopment plan as provided in subsection 10 of this 164 165 section; or
 - (2) The state income tax withheld on behalf of new employees by the employer pursuant to section 143.221, RSMo, at the business located within the project as identified by the municipality. The state income tax withholding allowed by this section shall be the municipality's estimate of the amount of state income tax withheld by the employer within the redevelopment area for new employees who fill new jobs directly created by the tax increment financing project.
 - 9. Subsection 4 of this section shall apply only to blighted areas located in enterprise zones, pursuant to sections 135.200 to 135.256, RSMo, blighted areas located in federal empowerment zones, or to blighted areas located in central business districts or urban core areas of cities which districts or urban core areas at the time of approval of the project by ordinance, provided that the enterprise zones, federal empowerment zones or blighted areas contained one or more buildings at least fifty years old; and
 - (1) Suffered from generally declining population or property taxes over the twenty-year period immediately preceding the area's designation as a project area by ordinance; or
- 183 (2) Was a historic hotel located in a county of the first classification 184 without a charter form of government with a population according to the most

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recent federal decennial census in excess of one hundred fifty thousand and containing a portion of a city with a population according to the most recent federal decennial census in excess of three hundred fifty thousand.

- 10. The initial appropriation of up to fifty percent of the new state revenues authorized pursuant to subsections 4 and 5 of this section shall not be made to or distributed by the department of economic development to a municipality until all of the following conditions have been satisfied:
- (1) The director of the department of economic development or his or her designee and the commissioner of the office of administration or his or her designee have approved a tax increment financing application made by the municipality for the appropriation of the new state revenues. The municipality shall include in the application the following items in addition to the items in section 99.810:
- (a) The tax increment financing district or redevelopment area, including the businesses identified within the redevelopment area;
- (b) The base year of state sales tax revenues or the base year of state income tax withheld on behalf of existing employees, reported by existing businesses within the project area prior to approval of the redevelopment project;
- (c) The estimate of the incremental increase in the general revenue portion of state sales tax revenue or the estimate for the state income tax withheld by the employer on behalf of new employees expected to fill new jobs created within the redevelopment area after redevelopment;
- (d) The official statement of any bond issue pursuant to this subsection after December 23, 1997;
- (e) An affidavit that is signed by the developer or developers attesting that the provisions of subdivision (1) of section 99.810 have been met and specifying that the redevelopment area would not be reasonably anticipated to be developed without the appropriation of the new state revenues;
- 213 (f) The cost-benefit analysis required by section 99.810 includes a study 214 of the fiscal impact on the state of Missouri; and
- 215 (g) The statement of election between the use of the incremental increase 216 of the general revenue portion of the state sales tax revenues or the state income 217 tax withheld by employers on behalf of new employees who fill new jobs created 218 in the redevelopment area;
- 219 (h) The name, street and mailing address, and phone number of the mayor 220 or chief executive officer of the municipality;

- 221 (i) The street address of the development site;
- 222 (j) The three-digit North American Industry Classification System number
- 223 or numbers characterizing the development project;
- (k) The estimated development project costs;
- 225 (1) The anticipated sources of funds to pay such development project costs;
- 226 (m) Evidence of the commitments to finance such development project
- 227 costs;

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- 228 (n) The anticipated type and term of the sources of funds to pay such development project costs;
- 230 (o) The anticipated type and terms of the obligations to be issued;
- 231 (p) The most recent equalized assessed valuation of the property within 232 the development project area;
- 233 (q) An estimate as to the equalized assessed valuation after the 234 development project area is developed in accordance with a development plan;
 - (r) The general land uses to apply in the development area;
- 236 (s) The total number of individuals employed in the development area, 237 broken down by full-time, part-time, and temporary positions;
- 238 (t) The total number of full-time equivalent positions in the development 239 area;
- 240 (u) The current gross wages, state income tax withholdings, and federal 241 income tax withholdings for individuals employed in the development area;
- (v) The total number of individuals employed in this state by the corporate parent of any business benefiting from public expenditures in the development area, and all subsidiaries thereof, as of December thirty-first of the prior fiscal year, broken down by full-time, part-time, and temporary positions;
- (w) The number of new jobs to be created by any business benefiting from public expenditures in the development area, broken down by full-time, part-time, and temporary positions;
- 249 (x) The average hourly wage to be paid to all current and new employees 250 at the project site, broken down by full-time, part-time, and temporary positions;
- (y) For project sites located in a metropolitan statistical area, as defined by the federal Office of Management and Budget, the average hourly wage paid to nonmanagerial employees in this state for the industries involved at the project, as established by the United States Bureau of Labor Statistics;
- 255 (z) For project sites located outside of metropolitan statistical areas, the 256 average weekly wage paid to nonmanagerial employees in the county for

257 industries involved at the project, as established by the United States 258 Department of Commerce:

- 259 (aa) A list of other community and economic benefits to result from the 260 project;
- (bb) A list of all development subsidies that any business benefiting from public expenditures in the development area has previously received for the project, and the name of any other granting body from which such subsidies are sought;
- 265 (cc) A list of all other public investments made or to be made by this state 266 or units of local government to support infrastructure or other needs generated 267 by the project for which the funding pursuant to this section is being sought;
- (dd) A statement as to whether the development project may reduce employment at any other site, within or without the state, resulting from automation, merger, acquisition, corporate restructuring, relocation, or other business activity;
- 272 (ee) A statement as to whether or not the project involves the relocation 273 of work from another address and if so, the number of jobs to be relocated and the 274 address from which they are to be relocated;
- 275 (ff) A list of competing businesses in the county containing the 276 development area and in each contiguous county;
- 277 (gg) A market study for the development area;
- 278 (hh) A certification by the chief officer of the applicant as to the accuracy 279 of the development plan;
- 280 (2) The methodologies used in the application for determining the base year and determining the estimate of the incremental increase in the general 281 282 revenue portion of the state sales tax revenues or the state income tax withheld 283 by employers on behalf of new employees who fill new jobs created in the redevelopment area shall be approved by the director of the department of 284 285 economic development or his or her designee and the commissioner of the office 286 of administration or his or her designee. Upon approval of the application, the director of the department of economic development or his or her designee and 287 288 the commissioner of the office of administration or his or her designee shall issue 289 a certificate of approval. The department of economic development may request 290 the appropriation following application approval;
- 291 (3) The appropriation shall be either a portion of the estimate of the 292 incremental increase in the general revenue portion of state sales tax revenues

in the redevelopment area or a portion of the estimate of the state income tax withheld by the employer on behalf of new employees who fill new jobs created in the redevelopment area as indicated in the municipality's application, approved by the director of the department of economic development or his or her designee and the commissioner of the office of administration or his or her designee. At no time shall the annual amount of the new state revenues approved for disbursements from the Missouri supplemental tax increment financing fund exceed thirty-two million dollars;

- (4) Redevelopment plans and projects receiving new state revenues shall have a duration of up to fifteen years, unless prior approval for a longer term is given by the director of the department of economic development or his or her designee and the commissioner of the office of administration or his or her designee; except that, in no case shall the duration exceed twenty-three years.
- 11. In addition to the areas authorized in subsection 9 of this section, the funding authorized pursuant to subsection 4 of this section shall also be available in a federally approved levee district, where construction of a levee begins after December 23, 1997, and which is contained within a county of the first classification without a charter form of government with a population between fifty thousand and one hundred thousand inhabitants which contains all or part of a city with a population in excess of four hundred thousand or more inhabitants.
- 12. There is hereby established within the state treasury a special fund to be known as the "Missouri Supplemental Tax Increment Financing Fund", to be administered by the department of economic development. The department shall annually distribute from the Missouri supplemental tax increment financing fund the amount of the new state revenues as appropriated as provided in the provisions of subsections 4 and 5 of this section if and only if the conditions of subsection 10 of this section are met. The fund shall also consist of any gifts, contributions, grants or bequests received from federal, private or other sources. Moneys in the Missouri supplemental tax increment financing fund shall be disbursed per project pursuant to state appropriations.
- 13. Redevelopment project costs may include, at the prerogative of the state, the portion of salaries and expenses of the department of economic development and the department of revenue reasonably allocable to each redevelopment project approved for disbursements from the Missouri supplemental tax increment financing fund for the ongoing administrative

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functions associated with such redevelopment project. Such amounts shall be recovered from new state revenues deposited into the Missouri supplemental tax increment financing fund created under this section.

14. For redevelopment plans or projects approved by ordinance that result in net new jobs from the relocation of a national headquarters from another state to the area of the redevelopment project, the economic activity taxes and new state tax revenues shall not be based on a calculation of the incremental increase in taxes as compared to the base year or prior calendar year for such redevelopment project, rather the incremental increase shall be the amount of total taxes generated from the net new jobs brought in by the national headquarters from another state. In no event shall this subsection be construed to allow a redevelopment project to receive an appropriation in excess of up to fifty percent of the new state revenues.

99.847. 1. Notwithstanding the provisions of sections 99.800 to 99.865 to the contrary, no new tax increment financing project shall be authorized in any area which is within an area designated as flood plain by the Federal Emergency 3 Management Agency and which is not located in or partly within [a county with a charter form of government with greater than two hundred fifty thousand 5 inhabitants but fewer than three hundred thousand inhabitants] the incorporated limits of any city, town, or village. No new tax increment 8 finance project shall be authorized within an area designated as a flood 9 plain by the Federal Emergency Management Agency unless the 10 redevelopment area actually abuts a river or major waterway and is substantially surrounded by contiguous properties with residential or 11 commercial zoning classifications. 12

2. This subsection shall not apply to tax increment financing projects or districts approved prior to [July 1, 2003] August 28, 2007, and shall allow the aforementioned tax increment financing projects to modify, amend or expand such projects including redevelopment project costs by not more than forty percent of such project original projected cost including redevelopment project costs as such projects including redevelopment project costs as such projects including redevelopment project costs existed as of [June 30, 2003] August 28, 2007, and shall allow the aforementioned tax increment financing district to modify, amend or expand such districts by not more than five percent as such districts existed as of [June 30, 2003] August 28, 2007.

99.865. 1. Each year the governing body of the municipality, or its

- 2 designee, shall prepare a report concerning the status of each redevelopment plan
- 3 and redevelopment project, and shall submit a copy of such report to the director
- 4 of the department of economic development. The report shall include the
- 5 following:

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- (1) The amount and source of revenue in the special allocation fund;
- 7 (2) The amount and purpose of expenditures from the special allocation 8 fund;
- 9 (3) The amount of any pledge of revenues, including principal and interest 10 on any outstanding bonded indebtedness;
 - (4) The original assessed value of the redevelopment project;
- 12 (5) The assessed valuation added to the redevelopment project;
- 13 (6) Payments made in lieu of taxes received and expended;
- 14 (7) The economic activity taxes generated within the redevelopment area
- 15 in the calendar year prior to the approval of the redevelopment plan, to include
- 16 a separate entry for the state sales tax revenue base for the redevelopment area
- 17 or the state income tax withheld by employers on behalf of existing employees in
- 18 the redevelopment area prior to the redevelopment plan;
- 19 (8) The economic activity taxes generated within the redevelopment area
- 20 after the approval of the redevelopment plan, to include a separate entry for the
- 21 increase in state sales tax revenues for the redevelopment area or the increase
- 22 in state income tax withheld by employers on behalf of new employees who fill
- 23 new jobs created in the redevelopment area;
- 24 (9) Reports on contracts made incident to the implementation and
- 25 furtherance of a redevelopment plan or project;
- 26 (10) A copy of any redevelopment plan, which shall include the required
- 27 findings and cost-benefit analysis pursuant to subdivisions (1) to (6) of section
- 28 99.810;
- 29 (11) The cost of any property acquired, disposed of, rehabilitated,
- 30 reconstructed, repaired or remodeled;
- 31 (12) The number of parcels acquired by or through initiation of eminent
- 32 domain proceedings; and
- 33 (13) Any additional information the municipality deems necessary.
- 34 2. Data contained in the report mandated pursuant to the provisions of
- 35 subsection 1 of this section and any information regarding amounts disbursed to
- 36 municipalities pursuant to the provisions of section 99.845 shall be deemed a
- 37 public record, as defined in section 610.010, RSMo. An annual statement showing

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the payments made in lieu of taxes received and expended in that year, the status of the redevelopment plan and projects therein, amount of outstanding bonded indebtedness and any additional information the municipality deems necessary shall be published in a newspaper of general circulation in the municipality.

- 3. Five years after the establishment of a redevelopment plan and every five years thereafter the governing body shall hold a public hearing regarding those redevelopment plans and projects created pursuant to sections 99.800 to 99.865. The purpose of the hearing shall be to determine if the redevelopment project is making satisfactory progress under the proposed time schedule contained within the approved plans for completion of such projects. Notice of such public hearing shall be given in a newspaper of general circulation in the area served by the commission once each week for four weeks immediately prior to the hearing.
- 4. A municipality that fails to comply with the provisions of this section shall be subject to a fine in an amount equal to ten dollars a day for everyday of noncompliance. Fines shall be paid by the municipality to the department of economic development and shall be placed into the Missouri supplemental tax increment financing fund created under subsection 12 of section 99.845.
- 5. The director of the department of economic development shall submit a report to the speaker of the house of representatives and the president pro tem of the senate no later than February first of each year. The report shall contain a summary of all information received by the director pursuant to this section.
- [5.] 6. For the purpose of coordinating all tax increment financing projects using new state revenues, the director of the department of economic development may promulgate rules and regulations to ensure compliance with this section. Such rules and regulations may include methods for enumerating all of the municipalities which have established commissions pursuant to section 99.820. No rule or portion of a rule promulgated under the authority of sections 99.800 to 99.865 shall become effective unless it has been promulgated pursuant to the provisions of chapter 536, RSMo. All rulemaking authority delegated prior to June 27, 1997, is of no force and effect and repealed; however, nothing in this section shall be interpreted to repeal or affect the validity of any rule filed or adopted prior to June 27, 1997, if such rule complied with the provisions of chapter 536, RSMo. The provisions of this section and chapter 536, RSMo, are nonseverable and if any of the powers vested with the general assembly pursuant

to chapter 536, RSMo, including the ability to review, to delay the effective date, 7475 or to disapprove and annul a rule or portion of a rule, are subsequently held unconstitutional, then the purported grant of rulemaking authority and any rule 76 so proposed and contained in the order of rulemaking shall be invalid and void. 77 78 [6.] 7. The department of economic development shall provide information and technical assistance, as requested by any municipality, on the 79 requirements of sections 99.800 to 99.865. Such information and technical 80 assistance shall be provided in the form of a manual, written in an easy-to-follow 81 manner, and through consultations with departmental staff. 82

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